

# Final Agreement

## H.F. 2431 – Omnibus Higher Education Budget and Policy Conference Committee

### Article 1: Higher Education Appropriations<sup>1</sup>

SxS Page	House Lines	Senate Lines	Comparison	Description	Committee Action
R1-2	2.19-2.28	N/A	<i>House-only</i>	<b>OHE — State Grants</b> The House imposes a tuition cap for four-year programs	<b>Adopt House with 2% annual increases to the cap</b>
R1-2	N/A	2.19-2.21	<i>Senate-only</i>	<b>OHE — State Grants</b> The Senate provides extended availability for the state grant program appropriation through FY2029.	<b>Adopt Senate</b>
R5-6	N/A	4.26-6.15	<i>Different</i>	<b>OHE — EAPS Grants</b> The Senate maintains a competitive grant program for private and Tribal colleges through OHE. Both the House and the Senate make direct appropriations to MnState (see R16) and UMN (see R20). The Senate also adds reporting requirements for all three agencies.	<b>Adopt Senate</b>
R7-9	6.13-15	7.18-9.10	<i>Different</i>	<b>OHE — Hunger-Free Campus Grants</b> The Senate repeals the Hunger-Free Campus program statute (see R80) and relocates the program parameters, including an expanded reporting requirement, to session law appropriation riders. The Senate also maintains a competitive grant program for private and Tribal colleges through OHE and reappropriates the funding for public institutions directly to MnState (see R17) and UMN (see R28), while the House makes a single appropriation for this purpose to OHE.	<b>Adopt Senate</b>
R13-18	9.30-13.11	12.5-17.9	<i>Different</i>	<b>MnState — Section organization</b> The bodies differ in how the appropriations are divided into various subdivisions. The House has more riders within the broader O&M subdivision, while the Senate adds a new “direct student support” subdivision.	<b>Adopt Senate (modified: don’t roll up menstrual products)</b>

<sup>1</sup>This section does not include language differences that only represent differences in spending (including appropriations made by only one chamber) or which are directly linked to differences in spending.

SxS Page	House Lines	Senate Lines	Comparison	Description	Committee Action
R18-29	13.12-21.8	17.21-27.21	<i>Different</i>	<b>UMN — Section organization</b> The Senate takes a new approach to the organization of the UMN appropriation section by: <ul style="list-style-type: none"><li>disaggregating existing UMN riders into their component parts to reflect the breakdown the UMN honors based on prior year agreements;</li><li>relocating all operations and maintenance riders into other sections, leaving just the unrestricted operations and maintenance amount; and</li><li>reorganizing all riders as special appropriations within subdivisions based on major subject areas (Research and Innovation, Medical Training and Care, Social Sciences, Natural Resources Management and Education, and Campus Management and Student Support).</li></ul>	<b>Adopt Senate (modified: pull out cannabis research; appropriation per spreadsheet; all funding to Center for Cannabis Research) (don’t roll up menstrual products)</b>

Article 2: Policy Provisions

SxS Page	House Lines	Senate Lines	Comparison	Description	Action
R31	N/A	29.12-14	<i>Senate-only</i>	<b>K12 — Direct Admissions.</b> The Senate requires public and charter high schools to participate in the direct admissions program by the 2029-2030 school year.	<b>Not adopted</b>
R31-32	23.22-24.26	29.15-30.19	<i>Same</i>	<b>Statement of Missions</b> Permits Minnesota State Universities to offer applied doctoral degrees in cybersecurity.	<b>Already adopted 5/9</b>
R32	N/A	30-20-31.4	<i>Senate-only</i>	<b>Opiate Antagonist.</b> The Senate requires the Minnesota State Colleges and Universities system, and requests the University of Minnesota system, to maintain two doses of opiate antagonists in each campus residential building. Opiate antagonists are drugs that can reverse the effects of an opioid overdose. Note: the House is carrying this provision in its omnibus Health bill (see HF2435).	<b>Adopt Senate</b>
R33-34 / R80	24.27-26.27	79.17	<i>Different</i>	<b>Hunger-Free Campus Designation.</b> The House adopts a section from OHE’s agency bill making clarifying changes to this statute. The Senate repeals this section (see R80).	<b>Adopt Senate</b>

SxS Page	House Lines	Senate Lines	Comparison	Description	Action
R34-36	N/A	31.5-32.17	<i>Senate-only</i>	<b>Campus Sexual Misconduct Policy — Definitions.</b> The Senate adds a definition of “retaliation,” which is used in the following section (see Senate lines 35.16-19).	<b>Adopt Senate</b>
R36-39	26.28-28.29	32.18-35.22	<i>Different</i>	<b>Campus Sexual Misconduct Policy — Process/Procedures.</b> The House and Senate differ in their amendments to required sexual misconduct grievance resolution process and procedures.	<b>Adopt House + A18 + Senate lines 33.19-33.20 and 35.13-35.15</b>
R39	29.1-8	35.29-35.32	<i>Different</i>	<b>Protections for Pregnant and Parenting Students — Definitions.</b> The House defines “pregnancy or related conditions” by reference to its definition in federal rules. The Senate provides the definition. The definitions are, in effect, identical. Other differences in this section are merely technical.	<b>Adopt House</b>
R41	31.12-19	38.1-38.5	<i>Different</i>	<b>Treatment of Appropriations.</b> The Senate allows default retention by OHE of 5% of a competitive grant appropriation, while the House allows 10%. The House allows OHE to carry forward certain unspent operating appropriations into the next biennium, and the Senate does not.	<b>Adopt Senate</b>  <b>(modified to be 10% of competitive / 5% of legislatively named; remove OHE grant admin costs to revert to this new default if they are lower)</b>
R41-42	31.20-32.5	38.6-22	<i>Similar – technical differences</i>	<b>Consolidated Competitive Grant and Student Loan Repayment Program Reporting.</b> Consolidates OHE reporting requirements for specified programs. This section is essentially identical. Technical differences arise from each body’s elimination of different underlying programs. <u>Nonpartisan staff recommend the Senate language, with direction to nonpartisan staff to make technical corrections to the statutory cross-references.</u>	<b>Adopt Senate</b>
R42-48	N/A	38.23-44.30	<i>Senate-only</i>	<b>College Financing Literacy Act.</b> The Senate requires the Office of Higher Education to create standard terminology and standard templates for colleges and universities to use when sending financial aid offers to prospective and current students.	<b>Adopt Senate</b>
R48	32.6-21	45.1-16	<i>Different</i>	<b>State Grants — Assigned Family Responsibility.</b> The agreed language increases the AFR for dependent students to 95% of the parental contribution. The agreed language recognizes 50% of AFRs based on negative federal parental or student contributions, but sets a negative \$1,500 floor.	<b>Adopt as described</b>

SxS Page	House Lines	Senate Lines	Comparison	Description	Action
R48-50	32.21-34.8	45.17-47.6	<i>Similar – technical differences</i>	<b>Institutional Eligibility Requirements — Additional Requirements.</b>  Amends the eligibility requirements for institutions to receive state student financial aid. Except for minor technical differences, this section is identical. The Senate adds an additional provision at R50. <u>Nonpartisan staff recommend the House language.</u>	<b>Adopt House + A13</b>
R50	N/A	47.7-13	<i>Senate-only</i>	<b>Institutional Eligibility Requirements — Additional Requirements.</b>  The Senate requires postsecondary institutions that are eligible to receive State Grant funds to post certain information about student outcomes on their websites. Except for minor technical differences, this section is otherwise identical.	<b>Not adopted</b>
R50	N/A	47.14-48.3	<i>Senate-only</i>	<b>State Grants — Cost of Attendance.</b>  The agreed language reduces the allowance for living and miscellaneous expenses from 115 percent of federal poverty guidelines to 106 percent for the purpose of calculating Cost of Attendance.	<b>Adopt as described</b>
R51	N/A	48.4-19	<i>Senate-only</i>	<b>State Grants — Insufficient Appropriation.</b>  The Senate provides additional directions to OHE when it is required to reduce State Grant awards due to an insufficient appropriation.	<b>Adopt Senate (except for last sentence at 48.18-19)</b>
R51	N/A	48.20-49.7	<i>Senate-only</i>	<b>State Grants — Surplus Appropriation.</b>  The agreed language gives OHE the option to recognize a student or parental contribution that is less than negative \$1,500 in the event there is a surplus appropriation.	<b>ADOPT SENATE changes to paragraph (a) only</b>
R52	34.9-18	49.8-17	<i>Same</i>	<b>State Grants — Awards</b>  Lowers the maximum lifetime credit cap on state grant awards from 180 credits to 120 credits.	<b>Adopt Senate</b>
R52	N/A	49.18-21	<i>Senate-only</i>	<b>State Grants — Deadline.</b>  The Senate changes the deadline for applications for state grant awards for an academic term from the end of the fiscal year following the term to 30 days after the start of that term.  The agreed language includes the same deadline for North Star Promise	<b>Adopt Senate; same deadline for North Star</b>
R52-53	34.19-35.13	49.22-50.17	<i>Same</i>	<b>North Star Promise — Definitions</b>  Amends the definition of “tuition and fees” to ensure that only resident rates are paid under the program. Related to the change in the following section.	<b>Already adopted 5/9</b>

SxS Page	House Lines	Senate Lines	Comparison	Description	Action
R53	35.14-20	50.18-22	<i>Different</i>	<b>North Star Promise — Resident Tuition.</b>  The House requires MnState and requests UMN to ensure that all North Star Promise eligible students receive resident tuition rates. The Senate phrases this as a requirement on both systems. Related to the change in the previous section.	<b>Adopt House</b>
R53-54	35.21-36.16	50.23-51.17	<i>Same</i>	<b>North Star Promise — Conditions for Eligibility</b>  Clarifies that a student who has completed the degree requirements for their first baccalaureate degree is no longer eligible for the scholarship, even if the student has not yet graduated with that baccalaureate degree.	<b>Already adopted 5/9</b>
R54	36.16-23	51.18-25	<i>Same</i>	<b>SELF Loans — Additional Institution Eligibility Requirements</b>  Removes the requirement that OHE determine whether institutions in another state maintain certain academic standards.	<b>Already adopted 5/9</b>
R54-55	36.24-37.15	51.26-52.18	<i>Same</i>	<b>SELF Loans — Classification of Data</b>  Removes OHE’s “the number of late payments in the previous 12 months” from the list of data elements that OHE may disclose to a consumer credit reporting agency with borrower consent.	<b>Already adopted 5/9</b>
R55	37.16-38.5	N/A	<i>House-only</i>	<b>SELF Loans — Terms and Conditions.</b>  The House adopts a section from OHE’s agency bill that: consolidates provisions related to OHE’s authority to determine maximum loan amounts per borrower and cumulatively for the program; and removes the current \$140K maximum lifetime limit for an individual student.	<b>Adopt House</b>
R55-56	38.6-39.30	52.19-54.16	<i>Same</i>	<b>Tribal College Supplemental Assistance—Eligibility; Grant Assistance.</b>  Except for the Senate-only additions discussed in the next line, both bodies expand this program to provide financial assistance to Tribal colleges based on beneficiary students (i.e. Minnesota resident students who are members of a recognized Indian Tribe), as well as nonbeneficiary students (i.e. Minnesota resident students who are not members of a recognized Indian Tribe). The appropriation for this section is at R3.	<b>Adopt Senate</b>
R56	N/A	53.5-15	<i>Senate-only</i>	<b>Tribal College Supplemental Assistance—Eligibility; Grant Assistance.</b>  The Senate includes language clarifying that supplemental assistance is available in fall, spring, and summer terms. The Senate also includes a minimum and maximum award amount for each college. This section is otherwise identical. The appropriation for this section is at R3.	<b>Adopt Senate</b>

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R56-57	39.11-40.6	53.30-54.22	Same	<b>Dual Training Grant — Definitions / Eligible Training Provider.</b> These two sections amend a definition to specify that certificates, diplomas, or degrees earned under the program must come from accredited postsecondary institutions.	<b>Already adopted Senate as amended by A12 - 5/9</b>
R57	40.7-10	N/A	House-only	<b>Dual Training Grant — Employer Match.</b> The House increases the required cost-of-training cost match for large employers from 25 percent to 50 percent of the cost of training.	<b>Not adopted</b>
R57	40.11-19	N/A	House-only	<b>Dual Training Grant — Grant Amounts.</b> The House doubles the maximum grant amounts available under the program.	<b>Not adopted</b>
R58-63	40.20-46.7	54.23-60.14	Similar — technical differences	<b>Private and Out-of-State Public Postsecondary Education Act.</b> These sections make OHE’s recommended changes to the Private and Out-of-State Public Postsecondary Education Act, which include increases in certain fees. Other than technical differences on R60, these sections are all identical. <u>Nonpartisan staff recommend the House language.</u>	<b>Already adopted House 5/9</b>
R63-73	46.8-58.9	60.15-71.30	Similar — technical differences	<b>Private Career School Act.</b> These sections make OHE’s recommended changes to the Private Career School Act, which include increases in certain fees. Except for some minor technical differences, the sections are largely identical, except that the House adopts a section including a new policy subdivision at R63. <u>Nonpartisan staff recommend the House language.</u>	<b>Already adopted House as amended by A14 - 5/9</b>
R73	N/A	72.1-73.2	Senate-only	<b>Planning Information for Postsecondary Students.</b> The Senate adopts a section from OHE’s agency bill removing a requirement for OHE to gather Minnesota institutions’ dual-credit acceptance policies.	<b>Adopt Senate</b>
R75	58.24	N/A	House-only	<b>Spinal Cord and Traumatic Brain Injury Research Grants — Grant Program.</b> The House does not include “for-profit organizations” from eligibility for the grants. This section is otherwise identical	<b>Adopt House</b>
R75	N/A	73.23-75.23	Senate-only	<b>UMN – Endowed Chair Account; Mineral Research; Scholarships.</b> The Senate amends the statute governing how funds are distributed out of the permanent university fund, which receives royalties from mining under state mineral leases. The Senate reallocates funds and raises the cap on how much money can be provided to the Natural Resources Research Institute-Duluth and Coleraine facilities.	<b>Adopt Senate</b>

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R77	N/A	75.24-76.2	Senate-only	<b>UMN — Disabled Veterans; Landscape Arboretum</b> Amends the statute to include one guest of a disabled veteran.	Adopt Senate
R77	N/A	76.3-27	Senate-only	<b>Health – Administration of Opiate Antagonists.</b> The Senate adds employees of secondary institutions to the list of individuals who may be authorized to administer opiate antagonists. Note: the House is carrying this provision in its omnibus Health bill (see HF2435).	Adopt Senate
R78	N/A	76.28-77.25	Senate-only	<b>Bonding – Small issue pool allocation.</b> The Senate includes an OHE-recommended provision that increases the amount that is available to the Office of Higher Education through the small pool bond allocation program from \$10 million to \$25 million.	Adopt Senate
R79	N/A	78.12-78.16	Senate-only	<b>Surplus Appropriation Unavailable.</b> The Senate suspends the application of section 136A.121, subdivision 7a, which permits OHE to increase State Grant awards in the event of a surplus appropriation, in fiscal years 2026 through 2028.	Adopt Senate
R79	N/A	78.17-79.3	Senate-only	<b>MnState Enrollment Fraud Working Group.</b> The Senate establishes a working group to develop policy recommendations to prevent fraudulent enrollment in online courses.	Adopt Senate